

# Housing needs survey report for Ladbroke parish

March 2024

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#### 1. Introduction

Although urban areas have drawn most of the attention in discussions around the ongoing housing affordability crisis, it is a prominent issue in rural areas. A combination of issues, including limited rural amenities, environmental protection restrictions and increasing property prices, often limits housing development in rural areas. These issues, combined with lower incomes in rural areas and an increase in urban migration to the countryside, mean that the demand for rural housing often outstrips supply, driving up costs beyond that which local residents can afford.

There are huge benefits to increasing the number of rural affordable homes including reduction of the annual housing benefit bill, sustaining rural economies, and improvements to mental and physical health which reduces pressure on the NHS.

Rural areas have different community characteristics to urban areas and this influences local housing needs. For example, rural communities have a higher proportion of older people and they generally have fewer people of working age.

In order to provide fair and balanced local housing a community should consider providing homes that are affordable and suitable for changing needs. Evidencing the housing required by the local community is an important first step and an essential part of community planning.

Housing needs surveys are an objective tool principally used to gather factual information on the scale and nature of housing need at a local community level.

WRCC was commissioned by Ladbroke Parish Council to undertake a housing needs survey with the specific aim of collecting information about local housing needs within and relating to Ladbroke parish. The last parish-wide housing needs survey was undertaken in 2008.

Survey forms were distributed in December 2023, with a return deadline of 19<sup>th</sup> January 2024. This report is based directly on the responses to the questionnaire and presents the analysed results. It shows the future housing needs of the respondents, all of whom have a local connection to the parish.

Each dwelling across the parish received a survey form and additional forms were available upon request. The survey form is a standard document and is based on a questionnaire used by Rural Housing Enablers across England. A copy of the cover letter and survey form can be seen at Appendix A.

Forms were returned direct to the WRCC Rural Housing Enabler for analysis using a Freepost envelope or respondents could complete the survey online if preferred.

#### 2. Planning Context

At a national level, current guidelines (National Planning Policy Framework, updated December 2023) state that (para82) "In rural areas, planning policies and decisions should be responsive to local circumstances and support housing developments that reflect local needs, including proposals for community-led development for housing. Local planning authorities should support opportunities to bring forward rural exception sites that will provide affordable housing to meet identified local needs, and consider whether allowing some market housing on these sites would help to facilitate this."

At a district level, Stratford-on-Avon District Council (SDC) has adopted a local plan to guide development in the district up to 2031. Amongst other things this plan aims to build upon the success of previous plans in providing opportunities for local communities to promote housing schemes, as well as other forms of development, which meet an identified local need. Historically the district has experienced elevated levels of housing growth but without necessarily meeting local community, and particularly rural community, needs.

At a local level, there is scope for a local community to prepare a neighbourhood plan to steer development within their area. When 'Made' it becomes part of the District Council's development plan and is used to assist in making decisions on planning applications within the local area. Ladbroke does not have a Neighbourhood Development Plan.

Separately, a community can choose to promote a small-scale 'local needs' housing scheme, relying on policies in the local authority development plan or via a neighbourhood plan. In either case a local needs scheme can include both affordable and market housing. Such schemes will be supported within or adjacent to existing settlements provided that:

- it has been demonstrated that there is a local need for affordable housing and the scheme reflects the identified local need, and
- the scheme has the support of the relevant parish council, and
- satisfactory arrangements are made for the management and occupation of the properties to ensure that the homes are prioritised for those with a local connection in perpetuity.

Unless a neighbourhood plan expressly provides otherwise a local needs scheme would be subject to a planning obligation (Section 106 Agreement) prioritising occupation of the homes, including any market homes, to households with a defined local connection.

New affordable homes are generally required for the following reasons:

- Households on low and middle incomes cannot afford to rent privately or buy open market housing due to soaring prices
- Few affordable or private rent options exist for those unable to afford market housing
- The market does not provide the right type of accommodation for residents, for example homes for people who are older and wish to downsize

The term "affordable housing" has a specific meaning (as set out in the Glossary to the NPPF) and includes options both for affordable housing for rent and home ownership. Although housing needs surveys are only ever a snapshot in time it is accepted practice that the resulting data is considered to have a 'shelf-life' of five years.

#### 3. Results

Households with a need for an alternative home, and who wish to live in the parish, were asked to complete the survey. A household may comprise a family, a single person or a couple, and a dwelling may contain more than one household in housing need.

135 survey forms were distributed and six responses were received (three paper copies and three online responses). This gives a return rate of 4.44% which is double the 2% housing need we normally expect in a rural context.

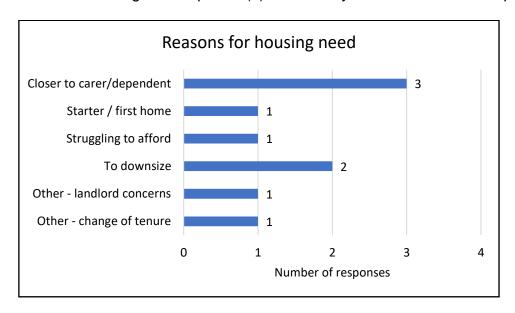
The survey asked for details of the household, the current housing situation, preferred housing situation, the identified need and local connection, together with sensitive information such as financial details. As the household data is collected on a confidential basis actual households are not identified, and respondents were assured that any information they disclosed would be treated in confidence.

This report provides information based on the six responses.

#### Q1: Reasons for housing need

Respondents were asked to indicate the reason for requiring alternative accommodation and, where applicable, were able to indicate more than one reason.

All respondents completed this section and, as can be seen below, 'to be closer to carer/dependent' has the highest response (3) followed by 'to downsize' at 2 responses.



Three lots of comments were received under 'other' which included reference to change of housing tenure, probable sale of property and care of an elderly parent.

Rural communities have an increasingly higher proportion of older people.

#### Q2: Current dwelling

Respondents were asked to provide details of the dwelling that the household currently lives in and all respondents provided information.

#### i) Dwelling size, type and tenure

All responding households currently live in a house. The 2021 Census shows that 84.5% of local households live in a house or bungalow, which is higher than the England average of 77.4%, and 14.7% of local households live in a flat, maisonette or apartment (lower than the England average of 22.2%).

One respondent currently lives with parents and two privately rent whilst the remaining three are owner occupiers.

Current dwelling size, type & tenure	Number
4 bed house, owner	2
7 bed house, owner,	1
3 bed house, private rent	1
4 bed house, private rent	1
7 bed house, live with parents	1

'Owner occupier' includes households that own their home outright and those that have a mortgage. Home ownership remains the predominant form of housing tenure across England. Outright owners are generally concentrated among the older age bands (aged 65 and over), whilst those buying with a mortgage are typically in the middle age bands (aged 35-54).

The 2021 Census shows that across Ladbroke parish 50.8% of homes are owned outright (compared to 32.5% across England), and 29.8% of homes are owned with a mortgage, loan or via shared ownership (compared to 29.8% across England).

Two of the six respondents currently live in a 7 bed home. The 2021 Census shows that within Ladbroke parish 46.1% of homes have 4 or more bedrooms, compared to 21.1% across England.

The 2021 Census indicated that, across England, just over 51% of 20- to 24-year olds live with their parents, though this drops to nearer 27% in the 25- to 29-year old age bracket. In Stratford-upon-Avon district 17.7% of families had adult children living in the home.

#### ii) Rent

Respondents who rent were asked "approximately what percentage of your income, after tax, do you spend on rent?" Of the two respondents who currently rent only one provided information and indicated that they spend an average of 40% on rent.

As a general rule of thumb it is accepted that ideally no more than about one-third of gross monthly income should be spent on rent each month.

The median monthly rent between 1<sup>st</sup> April 2022 and 31<sup>st</sup> March 2023 was £825 for England, £725 in the West Midlands and £875 across Stratford on Avon district. All regions have seen record annual rental price inflation in 2023.

Stratford on Avon district median monthly rental prices, 1 April 2022 to 31 March 2023:

1 bed home: £700
2 bed home: £825
3 bed home: £1,050
4 or more bed home: £1,600

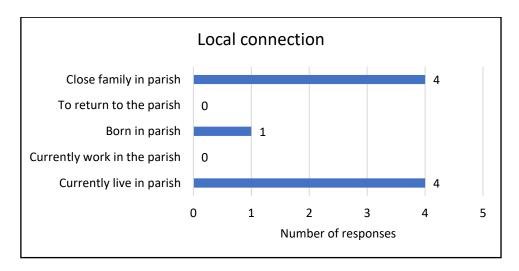
The private rented sector has accounted for about one fifth of households in England since 2013-14. Data indicates that this sector remains the tenure with the highest proportion of non-decent dwellings, with nearly a quarter of dwellings failing to meet the Decent Homes Standard (English Housing Survey 2021-2022). Quality of housing can seriously impact

the physical and mental health of a household, particularly with an increasingly ageing population.

#### Q3: Local connection

Respondents were asked to indicate their connection to the parish and, where applicable, were able to indicate more than one connection. All respondents answered this question.

Four respondents have close family (described on the survey form as parents, siblings or children) in the parish and four currently live in the parish. Just one of the respondents was born in the parish.



No respondents indicated that they currently work in the parish or that they previously lived in the parish and wish to return.

#### Q4: Preferred dwelling

In order to retain and develop a balanced community a parish needs to consider the range of homes required, which may include accommodation suitable for single, younger or older people. Decent and affordable homes give households a sense of safety and security whilst providing a solid foundation for a healthy life and a strong community.

Respondents were asked, "what type of property would you/your household prefer." It should be noted that a housing preference doesn't necessarily align to the analysed need. For example, a couple with a young child, a joint income of £40,000, no savings or equity, and seeking a 3-bed owner occupier home would probably be analysed as requiring a 2-bed house to rent from a housing association. Further information is provided at Q5 Financial Information.

#### i) Dwelling size, type and tenure

All respondents provided information concerning their preferred dwelling size, type and tenure and five of the six prefer some form of home ownership, including shared ownership.

Four of the six respondents fall into an older age band (60 years and over) and three of these made reference to a bungalow. Three households would specifically prefer a house.

Preferred dwelling – size, type and tenure	Number
2 bed bungalow or house, shared ownership or owner	1
2 bed bungalow or house, private rent or housing	
association rent	1
2 bed bungalow, owner occupier	1
2 or 3 bed house, owner	1
3 or 4 bed house, owner	1
4 or 5 bed house, owner	1

Many households aspire to home ownership though it remains inaccessible for many which drives up private rents, making it even more of a struggle for low-income rural households to keep a roof over their heads. Shared ownership can help households take their first step on the property ladder.

Homes in rural areas usually cost more in relation to rural salaries and there is a shortage of social housing for rent in rural areas. Both rent and purchase prices in this district are generally higher than other districts across Warwickshire.

#### ii) Self-build

Two respondents indicated an interest in self-build although only one respondent appears to be in a position to achieve this financially if land were available.

Most properties on the open market cost far more than a home built from scratch. Any household seeking to pursue a self-build route would be subject to scrutiny from potential lenders. Self-build and custom housebuilding covers a wide spectrum, from projects where individuals engage in building or managing the construction of their home from beginning to end, to projects where individuals commission their home, making key design and layout decisions, but the home is built ready for occupation ('turnkey').

Self-build is not a tenure in its own right but is one way of bringing forward owner occupied homes.

#### iii) Designed to cater for a disability

Two of the six respondents indicated that they would prefer a property specifically designed to cater for a disability.

The 2021 Census indicates that 12.6% of people in Ladbroke parish are disabled as described under the Equality Act 2010 (physical or mental impairment that has a 'substantial' and 'long-term' negative effect on your ability to do normal daily activities).

Respondents were invited to 'provide details of any specific housing requirements' and these details aid the analysis. Comments included reference to the provision of a downstairs bedroom and bathroom, and a preference for a bungalow in connection with a health issue.

Many households, particularly those including older or impaired people, live in homes that don't meet their daily needs and inferior quality homes can have a significant impact on both physical and mental health. Injuries from falls within the home due to uneven flooring or respiratory illness brought on by damp or mould are just as detrimental as anxiety about moving around the home for people with mobility issues.

#### Q5: Financial information

The information provided in response to this section aids the analysis of need but is confidential and not reproduced herein. In assessing the preferred need, income levels and potential property prices are considered to ensure that any proposed future housing development would meet the needs of those to be housed.

All households who indicated a preference for some form of home ownership, including shared ownership, provided financial information.

Mortgage lenders use a multiplier of annual income to determine how much can be borrowed, either solely or jointly. Although there are no specific rules around mortgage income multiples, 4 or 4.5 times annual salary is often used as the basis of initial calculations. The size of deposit relative to the value of the property can impact how much can be borrowed as a bigger deposit mitigates risk for lenders, though the average minimum deposit requirement is generally 10%.

Where a respondent indicates a preference for shared ownership their ability to enter into such an arrangement is assessed using the information provided. The mortgage and deposit that the respondent could raise is compared against a comparable owner occupied property in the local area, as demonstrated through the research shown in Appendix B to this report. If it appears that the respondent could not enter into a shared ownership arrangement as they have a limited, or no, deposit they are re-classified as needing rented accommodation.

Similarly, where a respondent indicates a preference for a market home their ability to enter into a mortgage, where it is required, is assessed including the ability to raise a deposit. Having assessed whether the respondent could reasonably acquire a suitable mortgage if they could not do so they are re-classified as needing either a shared ownership property (with a suitable deposit) or rented property (without a suitable deposit).

Mortgages of 35 years rather than the traditional 25 years are becoming more common, particularly amongst first-time buyers.

The above approach provides a reasonable estimate of affordability and any household actually seeking to purchase would be subject to rigorous scrutiny from potential lenders.

Information on rental prices is also included at Appendix B.

#### **Q6: Housing waiting list**

One of the respondents indicated that they are currently registered on the District Council's housing waiting list, known as Home Choice Plus.

However, it should be noted that in November 2023 there were six households with a Ladbroke address registered on the local authority housing waiting list and seeking an alternative home to rent.

Whilst some households may not wish to continue residing locally, experience from across the district shows that typically most people living in a rural parish will wish to continue residing there due to established social networks, employment, etc. This particularly applies to families with children and older people. Appendix C provides a summary of these registered households.

The National Housing Federation published research in July 2023 showing that the number of rural households on local authority waiting lists in England increased by 31% between 2019 and 2022, far exceeding the 3% increase in predominantly urban areas.

#### Q7: Detail of households seeking alternative housing

The information provided in response to this question aids the analysis of need, for example in relation to overcrowding, but is confidential and not reproduced herein.

#### 4. Conclusion

Analysis of the responses reveals that six households with a local connection to Ladbroke parish have a requirement for an alternative home, as shown below.

Housing association rent:

• 1 x 1 bed bungalow

Shared ownership:

- 1 x 1 bed maisonette\* @ 40% share
- 1 x 2 bed bungalow @ 50% share

#### Owner occupier:

- 1 x 2 bed bungalow
- 1 x 3 bed house
- 1 x 4 or 5 bed house
  - incorporating ground floor bedroom & bathroom, with an interest in self-build

Consideration should also be given to the households registered on Home Choice Plus (suitably discounted).

\*In rural areas where analysis indicates a need for 1-bed homes this may be reclassified as 2-bed accommodation. One bed homes are too inflexible to cater for changing household needs which can undermine the creation of stable and sustainable communities. They are only suitable for a single person or couple whereas a 2-bed home can offer an adaptable and accessible home for life which may include accommodating children or carers, working from home, or similar. This increased flexibility is a compelling argument for providing the larger 2-bed home.

A housing needs survey is only the start of providing local connection affordable homes. It is recommended that discussions take place within the local community and with a housing association or other developer, the local planning authority and local landowners to take an affordable housing project forward that reflects the need identified in this report. The Rural Housing Enabler (RHE) can assist with this process.

#### 5. About WRCC

WRCC (Warwickshire Rural Community Council) is a registered charity with a mission to tackle disadvantage and support resilience and initiatives in rural Warwickshire communities. We're proud of the heritage, countryside and rural industries, while

recognising the practical daily difficulties that may be experienced by people living in more remote areas. We're dedicated to keeping Warwickshire villages alive - helping them become thriving, vibrant and sustainable places where people want to live and work. This is achieved by delivering cost-effective and efficient community-based services.

Our Rural Housing Enabler project assists rural communities with the provision of local needs affordable homes by working closely with parish councils, landowners, registered providers, and local authorities. This includes undertaking housing needs surveys to assess local need.

Survey responses were received directly by WRCC, who undertook the analysis which provides the basis for this anonymised report. Information was gathered for the purpose of identifying parish-wide housing need only, and no personal information has been or will be shared with any third party.

Sarah Brooke-Taylor - WRCC, Rural Housing Enabler Warwick Enterprise Park, Wellesbourne CV35 9EF 01789 842182 / housing@wrccrural.org.uk / www.wrccrural.org.uk

WRCC accepts no responsibility or liability for, and makes no representation or warranty with respect to, the accuracy or completeness of any third-party information that is contained in this document.

## Housing needs survey for Ladbroke parish

Do you want to downsize, are you currently living at home with parents and want your own home? Do you need a bungalow in preference to a house? Do you work in Ladbroke and would also like to live locally?

A lack of suitable and affordable housing in rural communities has been a serious problem for many years, with house prices outstripping average incomes by large margins. The last housing needs survey was carried out in 2008 so we are updating the survey to assess the extent of the problem in the local area and find out what homes local people need.

## The form is to be completed ONLY if you have a need for alternative housing and wish to live within the parish.

If you know anyone currently living elsewhere who would like to live in Ladbroke parish they can complete their own survey form. They would need to have a local connection, for example they work in the parish, previously lived in the parish or have close family currently living in the parish.

Data is being collected and analysed on our behalf by WRCC (an independent charity that supports rural communities across Warwickshire) for the purpose of identifying parish-wide housing need only. All information is treated in confidence and returns are anonymised.

A separate form should be completed by each household (family, single, couple) in need of alternative housing and if they wish to be housed within the parish within the next five years. If necessary, please request extra forms; see contact details on the back page.

Completed forms should be returned by 19<sup>th</sup> January 2024 using the attached Freepost envelope or complete this survey online at www.smartsurvey.co.uk/s/Ladbroke.

Thank you for participating in this survey.

Ladbroke Parish Council

1.	willy do your your nousehold require afterno	ative acc	commodation (tick an that apply):			
	Need a larger home due to overcrowding					
	Wish to downsize					
	Want a starter home / first home					
	Wish to return to the parish					
	Struggling to afford current home					
	Need to be closer to a carer or dependent to	give or	receive support			
	To be closer to employment within the paris	h				
	Need a home that is more accessible (ie all re	ooms on	one floor)			
	Need a new home for another reason - pleas	se explai	n below			
Г						
2.	Current dwelling - what type of property do	you <u>cur</u>	rrently live in?			
	Bungalow		Flat / maisonette			
	House		Other			
Numb	per of bedrooms					
	Rent - housing association*		Owned (with/without mortgage)			
	Rent - private*		Live with parent/s			
	Shared ownership (part rent, part buy)		Other			
-	* If you currently pay rent approximately what percentage of your income, after tax, do you spend on rent?					
3.	What is your connection to this parish (tick	all that a	apply)?			
	Currently live in the parish and have done so for at least the past twelve months					
	Want to return to the parish and previously lived in the parish for a continuous period of at least 3 years within the past 5 years					
	Have parents, siblings or children currently living in the parish and who have done so for a continuous period of not less than 3 years within the past 5 years.					
	Currently work in the parish and have done so for at least the past 12 months for an average of not less than 16 hours per week					
	Born in the parish and/or parents were resid	lent in th	ne parish at the time of birth			

4.	What type of property wo	ould you	u/your hous	ehold prefer (tick all t	that apply)?
	Bungalow		House		Flat / maisonette
Numb	er of bedrooms				
	Rent - housing association Rent - private			Shared ownersh Owned (with/wi	ip (part rent, part buy) thout mortgage)
	Interested in self-build				
	Specifically designed to ca	ter for a	a disability		
	provide details of any spece elf or any member of your h				• •
5. This in	It is important to understar				idential. Financial
	nation helps to determine t		-	-	
	indicate the approximate tative housing. Do not include		_	•	he household seeking
Do you	u have savings, equity in yoome?	our curr	ent home o	r will someone gift yo	u money towards a
	Yes savings £		equity £	/ gift £	
6. Home	Are you registered on Stra	atford o	on Avon Dist	rict Council's housing	waiting list (known as
	Yes			□ No	

If you wish to apply to rent a housing association property you should be on the housing waiting list. Application forms are available by download (www.homechoiceplus.org.uk), email (housingadviceteam@stratford-dc.gov.uk) or telephone (01789 260861).

### 7. Details of the household (family, single, couple) seeking alternative housing. Please complete a separate form for each household in need of different housing.

	Age (yrs)	Sex (M / F)	Relationship to person completing survey form
Person 1			Person completing form
Person 2			
Person 3			
Person 4			
Person 5			
Person 6			

**Please provide your name and contact details.** We may need to contact you to obtain further information. Any information you give will remain confidential to WRCC and will <u>not</u> be shared with any third party.

Name	
Address	
Email / telephone	

If you require an additional survey form contact the Rural Housing Enabler: 01789 842182 or housing@wrccrural.org.uk

## Please return this form in the Freepost envelope provided no later than 19<sup>th</sup> January 2024.

(or post to Freepost Plus RSRR-KAGE-GBUR, Warwickshire Rural Community Council, Warwick Enterprise Park, Wellesbourne, Warwick CV35 9EF)

WRCC collects the minimum data required and for the specific purpose of providing an anonymised housing needs report. Data is processed lawfully and fairly, and it is kept in a secure manner. Returned survey forms are kept for a short period before being shredded.

WRCC is a registered charity No.1081017 and a Company Limited by Guarantee in England and Wales No. 3930819 Find out more at www.ruralwarwickshire.org.uk

#### Appendix B – Property search

Results of property search across the parish (www.rightmove.co.uk, December 2023).

As the research below indicates, it is difficult to move within or return to the parish if a household is seeking to purchase a bungalow or smaller house and challenging to find an affordable property to rent.

Properties currently for sale:

Agent	Number of beds	Туре	Price £
Godfrey- Payton	6	detached Georgian house, Grade II listed within 12 acres, with swimming pool & 4 bed bungalow	2,500,000

Properties sold within the last 24 months:

Date sold	Location	Number of beds	Туре	Price £
Jun-23	Ladbroke Hall	2	apartment	265,000
Nov-22	Village Farm	3	semi-detached house	505,000
Oct-22	Old Rectory	5	detached house	736,000
May-22	Church Cottage	4	detached house	1,275,000
Apr-22	Ladbroke Hall	2	apartment	165,000

Average price, sold within the last 24 months:

Property size & type	Price £
2-bed apartment	215,000
3-bed semi-detached house	505,000
4-bed detached house	1,275,000
5-bed detached house	736,000

According to HM Land Registry (information on 17th January 2024) sold prices in Ladbroke over the last year were 60% down on the previous year and 58% down on the 2020 peak of £635,655.

Properties currently available for rent in Ladbroke parish:

• no properties currently available

Rising rental costs are putting a major strain on household income, particularly amongst low-income households. According to the Office for National Statistics private rental prices across England increased by an average of 6% in the 12 months to October 2023, and by 5.9% across the West Midlands. This included existing tenancies.

#### **Appendix C – Home Choice Plus**

Home Choice Plus is the scheme used to allocate housing association properties across Stratford-on-Avon District Council area.

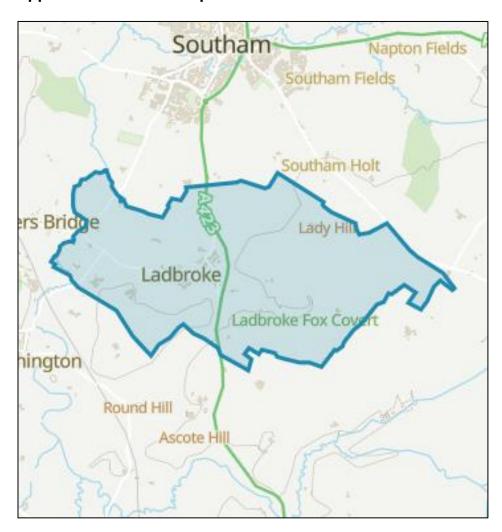
In November 2023 the following households with a Ladbroke address were registered:

Household type	No. of children in household	No. of households	House type & size
Single/couple	0	2	1 bed maisonette* or 2 bed house
Family	1	2	2 bed house
Pensioner/DLA	0	2	1 or 2 bed bungalow*

<sup>\*</sup>In rural areas where analysis indicates a need for 1-bed accommodation this may be reclassified as 2-bed accommodation as this allows the home to cater for changing household needs (further information at 4. Conclusion).

If local needs properties are developed for a community as a result of information obtained through a housing survey and similar evidence it would be subject to a planning obligation prioritising occupation of the homes to people with a defined local connection (as listed at Q5 on the survey form).

#### Appendix D - Parish map



Map from Office for National Statistics (ONS)

Ladbroke is a small parish of some 800 hectares (i.e. 2,000 acres or 3 square miles) lying approximately midway between Birmingham and Oxford. It is in the Stratford upon Avon District and lies close to the Warwickshire/Oxfordshire border. The main settlement occupies the lowland near the brook which runs between three hills. The towns of Coventry, Rugby, Daventry, Warwick, Leamington Spa and Stratford upon Avon form a circle around Ladbroke at a radius of ten to fifteen miles whilst three smaller settlements (Southam, Harbury and Bishops Itchington) are all less than three miles away to the north and west.

Above description taken from Ladbroke Parish Council website.